CITY OF PALM BEACH GARDENS CITY COUNCIL Agenda Cover Memorandum

Meeting Date: February 9, 2017 Resolution 26, 2017

Subject/Agenda Item: A Resolution in support of SB 386 (2017) and HB 269 (2017), the "Florida High-Speed Passenger Rail Safety Act".

Reviewed by:	Originating Dept.: Administration	Costs: \$ <u>N/A</u> (Total)	Council Action:
City Attorney	Elicia K. Sanders Assistant to the City Manager	\$ <u>N/A</u> Current FY	 [] Approved [] Approved w/ Conditions [] Denied [] Continued to:
Finance Administrator	Advertised: NA	Funding Source:	
Aug.	Date:	[] Operating	Attachments:
Allan Owens	Paper: [x] Not Required	[x] Other	 Resolution 26, 2017 SB 386 (2017) High- Speed Passenger Rail HB 269 (2017) High- Speed Passenger Rail
	-	N/A	
		Expiration Date:	
		<u>N/A</u>	
	Affected parties	Budget Acct.#:	
Approved by:	[] Notified		
City Manager	[x] Not required		

BACKGROUND: The public purpose and intent of the "Florida High-Speed Passenger Rail Safety Act", SB 386 (2017) filed by Senator Debbie Mayfield (R-Melbourne) and HB 269 (2017) filed by Representative MaryLynn Magar (R-Hobe Sound), is to give the State of Florida and local governments some regulatory control over high-speed passenger rail systems insofar as such authority is not preempted by federal laws or regulations.

If enacted, the Florida High-Speed Passenger Rail Safety Act, SB 386 (2017) and HB 269 (2017), as originally filed, would:

- Authorize the Florida Department of Transportation (FDOT) to regulate railroad companies in Florida insofar as such authority is not preempted by federal laws or regulations.
- Authorize FDOT to collect all necessary information from relevant parties to perform its duties and carry out the requirements set forth in the Florida High-Speed Passenger Rail Safety Act.
- Require FDOT to offer certain response training for accidents involving passengers or hazardous materials under certain circumstances.
- Establish minimum safety standards for high-speed passenger rail, including the installation of approved safety technology that, at a minimum, must include Positive Train Control and Remote Health Monitoring.
- Place the responsibility on the rail company for any costs associated with the construction and maintenance of the improvements necessary to operate a highspeed passenger rail system, unless a local government or the State expressly consents to the responsibility for the cost in writing.
- Require a railroad company operating a high-speed passenger rail system to construct and maintain a fence on both sides of its railroad tracks if FDOT determines that a fence is necessary to protect the health, safety, and welfare of the surrounding community.
- Grant FDOT the authority to impose a fine, which may not exceed \$10,000, for a violation of this act or for a violation of any rule adopted pursuant to this act.
- Create Section 341.615, Florida Statutes, which establishes "that this act does not prevent a local government from enacting ordinances regulating the speed limits of railroad traffic due to local safety hazards not statewide in nature and not capable of being adequately encompassed within the national uniform standards."
- Provide an effective date of July 1, 2017.

STAFF RECOMMENDATION: Staff recommends approval of Resolution 26, 2017 as presented.

1	RESOLUTION 26, 2017	
2 3 4 5		
4	A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF PALM	
	BEACH GARDENS, FLORIDA EXPRESSING SUPPORT FOR	
6	FLORIDA SENATE BILL SB 386 (2017) AND FLORIDA HOUSE BILL	
7	HB 269 (2017), KNOWN AS THE FLORIDA HIGH-SPEED	
8 9	PASSENGER RAIL SAFETY ACT; PROVIDING AN EFFECTIVE DATE; AND FOR OTHER PURPOSES.	
10	DATE, AND FOR OTHER FORFOSES.	
11		
12	WHEREAS, the public purpose and intent of the "Florida High-Speed Passenger	
13	Rail Safety Act", SB 386 (2017) filed by Senator Debbie Mayfield (R-Melbourne) and HB	
14	269 (2017) filed by Representative MaryLynn Magar (R-Hobe Sound), is to give the State	
15	of Florida and local governments some regulatory control over high-speed passenger rail	
16	systems insofar as such authority is not preempted by federal laws or regulations; and	
17		
18	WHEREAS, if enacted, the Florida High-Speed Passenger Rail Safety Act, SB 386	
19	(2017) and HB 269 (2017), as originally filed, would authorize the Florida Department of	
20	Transportation (FDOT) to regulate railroad companies in Florida insofar as such authority	
21	is not preempted by federal laws or regulations; and	
22		
23	WHEREAS, if enacted, the Florida High-Speed Passenger Rail Safety Act, SB 386	
24	(2017) and HB 269 (2017), as originally filed, would authorize FDOT to collect all	
25	necessary information from relevant parties to perform its duties and carry out the	
26 27	requirements set forth in the Florida High-Speed Passenger Rail Safety; and	
28	WHEREAS, if enacted, the Florida High-Speed Passenger Rail Safety Act, SB 386	
29	(2017) and HB 269 (2017), as originally filed, would require FDOT to offer certain	
30	response training for accidents involving passengers or hazardous materials under	
31	certain circumstances; and	
32		
33	WHEREAS, if enacted, the Florida High-Speed Passenger Rail Safety Act, SB 386	
34	(2017) and HB 269 (2017), as originally filed, would establish minimum safety standards	
35	for high-speed passenger rail, including the installation of approved safety technology	
36	that, at a minimum, must include Positive Train Control and Remote Health Monitoring;	
37	and	
38		
39	WHEREAS, if enacted, the Florida High-Speed Passenger Rail Safety Act, SB 386	
40	(2017) and HB 269 (2017), as originally filed, would place the responsibility on the rail	
41 42	company for any costs associated with the construction and maintenance of the	
42	improvements necessary to operate a high-speed passenger rail system, unless a local government or the State expressly consents to the responsibility for the cost in writing;	
44	and	
45		
46		

WHEREAS, if enacted, the Florida High-Speed Passenger Rail Safety Act, SB 386 (2017) and HB 269 (2017), as originally filed, would require a railroad company operating a high-speed passenger rail system to construct and maintain a fence on both sides of its railroad tracks if FDOT determines that a fence is necessary to protect the health, safety, and welfare of the surrounding community; and

WHEREAS, if enacted, the Florida High-Speed Passenger Rail Safety Act, SB 386
 (2017) and HB 269 (2017), as originally filed, would grant FDOT the authority to impose
 a fine, which many not exceed \$10,000, for a violation of this act or for a violation of any
 rule adopted pursuant to this act; and

WHEREAS, if enacted, the Florida High-Speed Passenger Rail Safety Act, SB 386 (2017) and HB 269 (2017), as originally filed, would create Section 341.615, Florida Statutes, which establishes "that this act does not prevent a local government from enacting ordinances regulating the speed limits of railroad traffic due to local safety hazards not statewide in nature and not capable of being adequately encompassed within the national uniform standards"; and

WHEREAS, the City Council deems approval of this Resolution to be in the best
 interest of the health, safety, and welfare of the residents and citizens of the City of Palm
 Beach Gardens and the public at large.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF PALM BEACH GARDENS, FLORIDA that:

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SECTION 1. The foregoing recitals are hereby affirmed and ratified.

SECTION 2. The City Council of the City of Palm Beach Gardens supports the public purpose and intent of the "Florida High-Speed Passenger Rail Safety Act", SB 386 (2017) filed by Senator Debbie Mayfield (R-Melbourne) and HB 269 (2017) filed by Representative MaryLynn Magar (R-Hobe Sound), to give the State of Florida and local governments some regulatory control over high-speed passenger rail systems insofar as such authority is not preempted by federal laws or regulations.

36 <u>SECTION 3.</u> The City Clerk is hereby authorized to forward a copy of this
 37 Resolution to Senator Debbie Mayfield (R-Melbourne), Representative MaryLynn Magar
 38 (R-Hobe Sound), and the Palm Beach County Legislative Delegation.
 39

SECTION 4. This Resolution shall become effective immediately upon adoption.

PASSED AND ADOPTED this	s 0	ay of _		, 2017.
	CITY C	F PAL	M BEACH GARDEN	S, FLORIDA
	BY:		Marcie Tinsley, Mayo	
			Marcie Tinsley, Mayo	or
ATTEST:				
2.24				
BY: Patricia Snider, CMC, City Cler	rk			
	i k			
APPROVED AS TO FORM AND LEGAL SUFFICIENCY				
AND LEGAL SUFFICIENCY				
BY: R. Max Lohman, City Attorney				
<u>VOTE</u> :	AYE	NAY	ABSENT	
MAYOR TINSLEY				
			(**************************************	
VICE MAYOR JABLIN				
COUNCILMEMBER PREMUROSO				
COUNCILMEMBER MARINO				
COUNCILMEMBER WOODS				
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By Senator Mayfield

17-00350B-17

2017386___

. 1	7-00550B-17 2017580
1	A bill to be entitled
2	An act relating to high-speed passenger rail; creating
3	s. 341.601, F.S.; providing a short title; creating s.
4	341.602, F.S.; providing definitions; creating s.
5	341.603, F.S.; providing legislative intent; creating
6	s. 341.604, F.S.; providing applicability; creating s.
7	341.605, F.S.; providing powers and duties of the
8	Florida Department of Transportation; authorizing the
9	department to regulate railroads where not federally
10	preempted; authorizing the department to collect
11	information from relevant parties; requiring the
12	department to keep certain records; requiring the
13	department to offer certain response training for
14	accidents involving passengers or hazardous materials
15	under certain circumstances; requiring the department
16	to adopt rules; creating s. 341.606, F.S.; providing
17	reporting requirements for certain railroad companies;
18	requiring the department to publish certain
19	information on its website; requiring the department,
20	in coordination with the Federal Railroad
21	Administration and other entities as necessary, to
22	develop certain rules; specifying that reporting
23	requirements are for informational purposes only and
24	not to be used to economically regulate the railroad
25	company; creating s. 341.607, F.S.; providing minimum
26	safety standards for high-speed passenger rail;
27	requiring certain railroad companies to comply with
28	certain federal laws and regulations; providing safety
29	technology requirements for certain railroad
30	companies; specifying that such railroad companies may
31	be subject to civil or criminal penalties for an
32	incident caused by the use of an unapproved safety

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2017386 17-00350B-17 33 technology; providing certain requirements for 34 railroad companies before operating a high-speed 35 passenger rail system; creating s. 341.608, F.S.; 36 requiring construction, maintenance, and repair of 37 certain infrastructure by certain railroad companies; 38 specifying requirements for certain roadbed 39 modifications; requiring certain contractual 40 agreements to adhere to the department's requisition 41 and procurement procedures; providing for 42 construction; creating s. 341.609, F.S.; requiring the 43 department's railroad inspectors, in accordance with a 44 specified program, to meet certain certification 45 requirements and to coordinate their activities with 46 those of federal inspectors in the state in compliance 47 with certain federal regulations; requiring the 48 inspectors to report the results of their inspections, 49 subject to certain requirements; requiring the reports 50 to be made available on the department's website; 51 creating s. 341.611, F.S.; requiring the department to 52 adopt rules that identify standards for conducting 53 field surveys of certain rail corridors; providing 54 requirements for the field survey; requiring the 55 department to hold certain public meetings; requiring 56 certain railroad companies to construct and maintain 57 fences under certain circumstances; providing fencing 58 requirements; requiring a railroad company to be 59 liable for all damages arising from its failure to 60 construct or maintain the fence under certain 61 circumstances; creating s. 341.612, F.S.; requiring a

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Florida Senate - 2017

17-00350B-17 2017386 62 railroad company operating a high-speed passenger rail 63 system to be solely responsible for all rail corridor 64 improvements or upgrades relating to its operation and 65 safety; prohibiting a local government or the state 66 from being responsible for certain costs unless it 67 expressly consents in writing; creating s. 341.613, 68 F.S.; providing administrative fines for certain 69 violations, subject to certain requirements; providing 70 certain factors to consider in determining the amount 71 of the fine to be imposed; requiring all fines 72 collected to be deposited into the State 73 Transportation Trust Fund; creating s. 341.614, F.S.; 74 authorizing certain suits to be brought in any court 75 of this state having jurisdiction; providing for 76 attorney fees and costs; creating s. 341.615, F.S.; 77 authorizing local governments to enact ordinances 78 regulating the speed limits of railroad traffic under 79 certain circumstances; providing an effective date. 80 81 Be It Enacted by the Legislature of the State of Florida: 82 83 Section 1. Section 341.601, Florida Statutes, is created to 84 read: 85 341.601 Short title.-Sections 341.601-341.615 shall be 86 known as the "Florida High-Speed Passenger Rail Safety Act." 87 Section 2. Section 341.602, Florida Statutes, is created to 88 read: 89 341.602 Definitions.-As used in ss. 341.601-341.615, the 90 term:

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91	(1) "Department" means the Florida Department of
92	Transportation.
93	(2) "Freight railroad carrier" means any person, railroad
94	corporation, or other legal entity in the business of providing
95	freight rail transportation.
96	(3) "Governmental entity" means the state, any of its
97	agencies, or any of its political subdivisions.
98	(4) "High-speed passenger rail system" means any new
99	intrastate passenger rail system that operates or proposes to
100	operate its passenger trains at a maximum speed in excess of 80
101	miles per hour on or after July 1, 2017.
102	(5) "Pedestrian grade crossing" means a separate sidewalk
103	or pathway where pedestrians, but not vehicles, cross railroad
104	tracks.
105	(6) "Public railroad-highway grade crossing" means a
106	location at which a railroad track is crossed at grade by a
107	public road.
108	(7) "Rail corridor" means a linear, continuous strip of
109	real property that is used for rail service. The term includes
110	the corridor and structures essential to railroad operations,
111	including the land, buildings, improvements, rights-of-way,
112	easements, rail lines, rail beds, guideway structures, switches,
113	yards, parking facilities, power relays, switching houses, rail
114	stations, any ancillary development, and any other facilities or
115	equipment used for the purposes of construction, operation, or
116	maintenance of a railroad that provides rail service.
117	(8) "Railroad company" means any individual, partnership,
118	association, corporation, or company and its respective lessees,
119	trustees, or receivers, appointed by a court, that develops or

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0 1	provides ground transportation that runs on rails, including,
1 1	but not limited to:
2	(a) A high-speed passenger rail system;
3	(b) A freight railroad carrier; or
	(c) A company that owns a rail corridor.
	Section 3. Section 341.603, Florida Statutes, is created to
1	read:
	341.603 Public purpose and intentIt is the intent of the
3	Legislature to:
	(1) Encourage the creation of safe and cost-effective
1	transportation options for this state's residents and visitors,
3	including high-speed passenger rail systems.
	(2) Promote and enhance the safety of high-speed passenger
1	rail systems operating within the state to protect the health,
-	safety, and welfare of the public.
	Section 4. Section 341.604, Florida Statutes, is created to
3	read:
	341.604 ApplicabilityThis act applies to any railroad
4	company operating a high-speed passenger rail system, or any
1	railroad company that allows a high-speed passenger rail system
1	to operate on or within its rail corridor.
	Section 5. Section 341.605, Florida Statutes, is created to
1	read:
	341.605 Powers and duties of the department; rules
	(1) The department shall have the authority to regulate
3	railroad companies in this state insofar as such authority is
ŗ	not preempted by federal laws or regulations.
	(2) The department may obtain from any party all necessary
j	information to enable it to perform its duties and carry out the

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149	requirements set forth in this act.
150	(3) The department shall keep a record of all its findings,
151	decisions, determinations, and investigations carried out under
152	this act.
153	(4) If a high-speed passenger rail system operates within
154	the same rail corridor or on the same set of tracks as another
155	railroad company that transports hazardous materials, the
156	department shall offer the local communities and local emergency
157	services located along the rail corridor training specifically
158	designed to help them respond to an accident involving rail
159	passengers or hazardous materials.
160	(5) The department shall adopt rules, pursuant to the
161	requirements of chapter 120, relating to this act.
162	Section 6. Section 341.606, Florida Statutes, is created to
163	read:
164	341.606 Reporting requirements
165	(1) A railroad company operating a high-speed passenger
166	rail system shall furnish to the department a copy of the
167	accident reports filed with the Federal Railroad Administration
168	for each train accident that occurs within the rail corridor.
169	(2) The department shall annually publish on its official
170	website a report that discloses all of the fatalities, injuries,
171	and accidents during the reporting timeframe which have occurred
172	within a rail corridor where a high-speed passenger rail system
173	operates.
174	(3) A railroad company that transports liquefied natural
175	gas on the same tracks or within the same rail corridor as a
176	high-speed passenger rail system within the state must submit an
177	annual report to the department containing:

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1.1	17-00350B-17 2017386
178	(a) All insurance carried by the railroad company that
179	covers any losses resulting from a reasonable worst-case
180	unplanned release of liquefied natural gas.
181	(b) Coverage amounts, limitations, and other conditions of
182	the insurance identified in paragraph (a).
183	(c) The average and largest liquefied natural gas train, as
184	measured in metric tons, operated in the state by the railroad
185	company in the previous calendar year.
186	(d) Information sufficient to demonstrate the railroad
187	company's ability to pay the costs of remediating a reasonable
188	worst-case unplanned release of liquefied natural gas,
189	including, but not limited to, insurance, reserve accounts,
190	letters of credit, or other financial instruments or resources
191	on which the company can rely to pay all such costs. The
192	department, in coordination with the Federal Railroad
193	Administration and other public and private entities as
194	necessary, shall develop rules to determine applicable criteria
195	for a reasonable worst-case unplanned release of liquefied
196	natural gas.
197	(4) All reporting requirements are for informational
198	purposes only and may not be used to economically regulate the
199	railroad company.
200	Section 7. Section 341.607, Florida Statutes, is created to
201	read:
202	341.607 Minimum safety standards for high-speed passenger
203	rail
204	(1) A railroad company operating a high-speed passenger
205	rail system shall comply with all of the federal laws and
206	regulations administered by the Federal Railroad Administration.

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207	(2) A railroad company operating a high-speed passenger
208	rail system must install safety technology that has been
209	approved by the Federal Railroad Administration or the
210	department as applicable. Safety technology at a minimum shall
211	include positive train control and remote health monitoring. The
212	railroad company may be subject to civil or criminal penalties
213	for an incident caused by the use of an unapproved safety
214	technology.
215	(3) Before operating a high-speed passenger rail system, a
216	railroad company shall also:
217	(a) Install or realign crossing gates, including those at
218	severely skewed acute-angled locations as identified by either
219	the department or the Federal Railroad Administration, so the
220	gates are parallel to the tracks and in accordance with the most
221	recent edition of the Manual on Uniform Traffic Control Devices
222	published by the Federal Highway Administration and adopted by
223	the state pursuant to s. 316.0745.
224	(b) Equip all automatic public railroad-highway grade
225	crossing warning systems with remote health monitoring
226	technology capable of:
227	1. Detecting false activations;
228	2. Detecting other crossing signal malfunctions; and
229	3. Notifying the train dispatcher and crossing signal
230	maintenance personnel whenever such a malfunction is detected.
231	(c) Construct and maintain fencing in accordance with s.
232	341.611.
233	Section 8. Section 341.608, Florida Statutes, is created to
234	read:
235	341.608 Maintenance and repair of roadbeds, tracks,

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236	culverts, and certain streets and sidewalks
237	(1) A railroad company that constructs or operates a high-
238	speed passenger rail system on tracks that intersect with a
239	public street or highway at grade shall, at its sole cost and
240	expense, construct and thereafter maintain, renew, and repair
241	all railroad roadbed, track, and railroad culverts within the
242	confines of the public street or highway, and the streets or
243	pedestrian grade crossings lying between the rails and for a
244	distance outside the rails of 1 foot beyond the end of the
245	railroad ties.
246	(2) If the railroad company that constructs or operates a
247	high-speed passenger rail system is required to install safety
248	improvements that modify the width of a roadbed, it shall be
249	responsible for ensuring that the impacted roadbed meets the
250	department's transition requirements as set forth in the most
251	recent edition of the department's Design Standards and the
252	Manual of Uniform Minimum Standards for Design, Construction and
253	Maintenance for Streets and Highways.
254	(3) If a railroad company that constructs or operates a
255	high-speed passenger rail system enters into a contractual
256	agreement with a governmental entity that requires the
257	governmental entity to reimburse a private entity for the
258	installation or maintenance of the track improvements or
259	crossing safety improvements necessary to operate a high-speed
260	passenger rail system, the work to be performed must adhere to
261	the department's applicable requisition and procurement
262	procedures.
263	(4) This section does not impair any existing contractual
264	agreements between the railroad company operating the high-speed

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	17-00350B-17 2017386
265	passenger rail system and a governmental entity within the
266	state.
267	Section 9. Section 341.609, Florida Statutes, is created to
268	read:
269	341.609 Safety inspections and inspectors
270	(1) In accordance with the State Rail Safety Participation
271	Program, which is designed to promote safety in all areas of
272	railroad operations to reduce deaths, injuries, and damage to
273	railroad property, the department's railroad inspectors shall be
274	certified by the Federal Railroad Administration and shall
275	coordinate their activities with those of federal inspectors in
276	the state in compliance with 49 C.F.R. part 212 and any other
277	federal regulations governing state safety participation.
278	(2) The department's railroad inspectors shall report in
279	writing the results of their inspections in the manner and on
280	forms prescribed by the department. These reports shall be made
281	available on the department's website for the public to access.
282	Section 10. Section 341.611, Florida Statutes, is created
283	to read:
284	341.611 Fencing and separation requirements to protect the
285	public
286	(1) The department shall adopt rules that identify
287	standards for conducting field surveys of the rail corridor
288	being used by a high-speed passenger rail system. The field
289	surveys must indicate areas where fencing is necessary for the
290	health, safety, and welfare of the public.
291	(2) At a minimum, the field survey should identify
292	pedestrian traffic generators, such as nearby schools and parks,
293	and signs of current pedestrian traffic that crosses the

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	17-00350B-17 2017386
294	railroad tracks. The department must hold at least one public
295	meeting in each community where new or substantially modified
296	fencing is proposed before designs and plans for such fencing
297	are finalized.
298	(3) Once it has been determined that a fence is necessary
299	to protect the health, safety, and welfare of the surrounding
300	community, the railroad company operating a high-speed passenger
301	rail system shall construct and maintain the fence on both sides
302	of its railroad tracks sufficient to prevent intrusion.
303	(4) The fencing must be placed 1 foot inside the edge of
304	the railroad company's right-of-way, except in locations where
305	the railroad intersects with a highway or road.
306	(5) The fencing must be maintained by the railroad company
307	operating a high-speed passenger rail system, unless maintenance
308	is specifically addressed in a separate contract with a property
309	owner or local government.
310	(6) The fence must be at least 4 1/2 feet in height.
311	Ornamental fencing must be used within urban areas. Chain-link
312	fencing may be used in locations outside of urban areas.
313	(7) If a railroad company neglects to construct or maintain
314	a required fence, the railroad company is liable for all damages
315	arising from its failure to construct or maintain such fence
316	unless another entity is responsible for maintenance under
317	subsection (5).
318	Section 11. Section 341.612, Florida Statutes, is created
319	to read:
320	341.612 Operation of a high-speed passenger rail system
321	over the tracks of another railroad companyA railroad company
322	operating a high-speed passenger rail system shall be solely

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	17-00350B-17 2017386
323	responsible for all rail corridor improvements or upgrades
324	relating to the system's operation and safety. A local
325	government or the state shall not be responsible for any costs
326	associated with the construction and maintenance of the
327	improvements necessary to operate a high-speed passenger rail
328	system unless it expressly consents in writing.
329	Section 12. Section 341.613, Florida Statutes, is created
330	to read:
331	341.613 Administrative fines
332	(1) In addition to any administrative action authorized by
333	chapter 120 or by other law, the department may impose a fine,
334	which may not exceed \$10,000 for each violation, for a violation
335	of this act or for a violation of any rule adopted pursuant to
336	this act. Notice of intent to impose such fine shall be given by
337	the department to the alleged violator. Each day that a
338	violation continues constitutes a separate violation.
339	(2) In determining the amount of the fine, if any, to be
340	imposed for a violation, the following factors shall be
341	considered:
342	(a) The gravity of the violation, including the probability
343	that death or serious physical or emotional harm to any person
344	will result or has resulted, the severity of the actual or
345	potential harm, and the extent to which this act or department
346	rules were violated;
347	(b) Actions taken by the owner or operator to correct
348	violations; and
349	(c) Any previous violations.
350	(3) All fines collected under this section shall be
351	deposited into the State Transportation Trust Fund.

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352	Section 13. Section 341.614, Florida Statutes, is created
353	to read:
354	341.614 Action to enforce penalties; attorney feesA suit
355	to collect any of the damages, penalties, forfeitures,
356	demurrage, or storage charges provided for in this act may be
357	brought in any court of this state having jurisdiction of the
358	subject matter and parties. If a suit is adjudicated in favor of
359	a plaintiff, the plaintiff shall be permitted to recover
360	reasonable attorney fees and costs.
361	Section 14. Section 341.615, Florida Statutes, is created
362	to read:
363	341.615 Ordinances; speed limitsThis act does not prevent
364	a local government from enacting ordinances regulating the speed
365	limits of railroad traffic due to local safety hazards not
366	statewide in nature and not capable of being adequately
367	encompassed within the national uniform standards.
368	Section 15. This act shall take effect July 1, 2017.

HB 269

2017

A bill to be entitled
An act relating to high-speed passenger rail; creating
s. 341.601, F.S.; providing a short title; creating s.
341.602, F.S.; providing definitions; creating s.
341.603, F.S.; providing legislative intent; creating
s. 341.604, F.S.; providing applicability; creating s.
341.605, F.S.; providing powers and duties of the
Department of Transportation; authorizing the
department to regulate railroads where not federally
preempted; authorizing the department to collect
information from relevant parties; requiring the
department to keep certain records; requiring the
department to offer certain response training for
accidents involving passengers or hazardous materials
under certain circumstances; requiring the department
to adopt rules; creating s. 341.606, F.S.; providing
reporting requirements for certain railroad companies;
requiring the department to publish certain
information on its website; requiring the department,
in coordination with the Federal Railroad
Administration and other entities as necessary, to
develop certain rules; specifying that reporting
requirements are for informational purposes only and
not to be used to economically regulate the railroad
company; creating s. 341.607, F.S.; providing minimum

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FLORIDA н SE RE S E N IVES 0 U P R E Т A T 0 F

HB 269

2017

26	safety standards for high-speed passenger rail;
27	requiring certain railroad companies to comply with
28	certain federal laws and regulations; providing safety
29	technology requirements for certain railroad
30	companies; specifying that such railroad companies may
31	be subject to civil or criminal penalties for an
32	incident caused by the use of an unapproved safety
33	technology; providing certain requirements for
34	railroad companies before operating a high-speed
35	passenger rail system; creating s. 341.608, F.S.;
36	requiring construction, maintenance, and repair of
37	certain infrastructure by certain railroad companies;
38	specifying requirements for certain roadbed
39	modifications; requiring certain contractual
40	agreements to adhere to the department's requisition
41	and procurement procedures; providing for
42	construction; creating s. 341.609, F.S.; requiring the
43	department's railroad inspectors, in accordance with a
44	specified program, to meet certain certification
45	requirements and to coordinate their activities with
46	those of federal inspectors in the state in compliance
47	with certain federal regulations; requiring the
48	inspectors to report the results of their inspections,
49	subject to certain requirements; requiring the reports
50	to be made available on the department's website;
1	

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51 creating s. 341.611, F.S.; requiring the department to 52 adopt rules that identify standards for conducting 53 field surveys of certain rail corridors; providing 54 requirements for the field survey; requiring the 55 department to hold certain public meetings; requiring 56 certain railroad companies to construct and maintain 57 fences under certain circumstances; providing fencing 58 requirements; requiring a railroad company to be 59 liable for all damages arising from its failure to construct or maintain the fence under certain 60 61 circumstances; creating s. 341.612, F.S.; requiring a 62 railroad company operating a high-speed passenger rail 63 system to be solely responsible for all rail corridor 64 improvements or upgrades relating to its operation and 65 safety; prohibiting a local government or the state from being responsible for certain costs unless it 66 67 expressly consents in writing; creating s. 341.613, 68 F.S.; providing administrative fines for certain 69 violations, subject to certain requirements; providing 70 certain factors to consider in determining the amount 71 of the fine to be imposed; requiring all fines 72 collected to be deposited into the State 73 Transportation Trust Fund; creating s. 341.614, F.S.; 74 authorizing certain suits to be brought in any court 75 of this state having jurisdiction; providing for

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76	attorney fees and costs; creating s. 341.615, F.S.;
77	authorizing local governments to enact ordinances
78	regulating the speed limits of railroad traffic under
79	certain circumstances; providing an effective date.
80	
81	Be It Enacted by the Legislature of the State of Florida:
82	
83	Section 1. Section 341.601, Florida Statutes, is created
84	to read:
85	341.601 Short titleSections 341.601-341.615 shall be
86	known as the "Florida High-Speed Passenger Rail Safety Act."
87	Section 2. Section 341.602, Florida Statutes, is created
88	to read:
89	341.602 DefinitionsAs used in ss. 341.601-341.615, the
90	term:
91	(1) "Department" means the Department of Transportation.
92	(2) "Freight railroad carrier" means any person, railroad
93	corporation, or other legal entity in the business of providing
94	freight rail transportation.
95	(3) "Governmental entity" means the state, any of its
96	agencies, or any of its political subdivisions.
97	(4) "High-speed passenger rail system" means any new
98	intrastate passenger rail system that operates or proposes to
99	operate its passenger trains at a maximum speed in excess of 80
100	miles per hour on or after July 1, 2017.

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101	(5) "Pedestrian grade crossing" means a separate sidewalk
102	or pathway where pedestrians, but not vehicles, cross railroad
103	tracks.
104	(6) "Public railroad-highway grade crossing" means a
105	location at which a railroad track is crossed at grade by a
106	public road.
107	(7) "Rail corridor" means a linear, continuous strip of
108	real property that is used for rail service. The term includes
109	the corridor and structures essential to railroad operations,
110	including the land, buildings, improvements, rights-of-way,
111	easements, rail lines, rail beds, guideway structures, switches,
112	yards, parking facilities, power relays, switching houses, rail
113	stations, any ancillary development, and any other facilities or
114	equipment used for the purposes of construction, operation, or
115	maintenance of a railroad that provides rail service.
116	(8) "Railroad company" means any individual, partnership,
117	association, corporation, or company and its respective lessees,
118	trustees, or receivers, appointed by a court, that develops or
119	provides ground transportation that runs on rails, including,
120	but not limited to:
121	(a) A high-speed passenger rail system;
122	(b) A freight railroad carrier; or
123	(c) A company that owns a rail corridor.
124	Section 3. Section 341.603, Florida Statutes, is created
125	to read:

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34	1.603 Public purpose and intentIt is the intent of the
Legisla	ture to:
(1) Encourage the creation of safe and cost-effective
transpo	rtation options for this state's residents and visitors,
includi	ng high-speed passenger rail systems.
(2) Promote and enhance the safety of high-speed passenger
rail sy	stems operating within the state to protect the health,
safety,	and welfare of the public.
Se	ction 4. Section 341.604, Florida Statutes, is created
to read	• · · · · · · · · · · · · · · · · · · ·
34	1.604 ApplicabilityThis act applies to any railroad
company	operating a high-speed passenger rail system, or any
railroa	d company that allows a high-speed passenger rail system
to oper	ate on or within its rail corridor.
Se	ction 5. Section 341.605, Florida Statutes, is created
to read	:
34	1.605 Powers and duties of the department; rules
(1) The department shall have the authority to regulate
railroa	d companies in this state insofar as such authority is
not pre	empted by federal laws or regulations.
(2) The department may obtain from any party all necessary
informa	tion to enable it to perform its duties and carry out the
require	ments set forth in this act.
(3) The department shall keep a record of all its
finding	s, decisions, determinations, and investigations carried

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151	out under this act.
152	(4) If a high-speed passenger rail system operates within
153	the same rail corridor or on the same set of tracks as another
154	railroad company that transports hazardous materials, the
155	department shall offer the local communities and local emergency
156	services located along the rail corridor training specifically
157	designed to help them respond to an accident involving rail
158	passengers or hazardous materials.
159	(5) The department shall adopt rules, pursuant to the
160	requirements of chapter 120, relating to this act.
161	Section 6. Section 341.606, Florida Statutes, is created
162	to read:
163	341.606 Reporting requirements
164	(1) A railroad company operating a high-speed passenger
165	rail system shall furnish to the department a copy of the
166	accident reports filed with the Federal Railroad Administration
167	for each train accident that occurs within the rail corridor.
168	(2) The department shall annually publish on its official
169	website a report that discloses all of the fatalities, injuries,
170	and accidents during the reporting timeframe which have occurred
171	within a rail corridor where a high-speed passenger rail system
172	operates.
173	(3) A railroad company that transports liquefied natural
174	gas on the same tracks or within the same rail corridor as a
175	high-speed passenger rail system within the state must submit an
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176	annual report to the department containing:
177	(a) All insurance carried by the railroad company that
178	covers any losses resulting from a reasonable worst-case
179	unplanned release of liquefied natural gas.
180	(b) Coverage amounts, limitations, and other conditions of
181	the insurance identified in paragraph (a).
182	(c) The average and largest liquefied natural gas train,
183	as measured in metric tons, operated in the state by the
184	railroad company in the previous calendar year.
185	(d) Information sufficient to demonstrate the railroad
186	company's ability to pay the costs of remediating a reasonable
187	worst-case unplanned release of liquefied natural gas,
188	including, but not limited to, insurance, reserve accounts,
189	letters of credit, or other financial instruments or resources
190	on which the company can rely to pay all such costs. The
191	department, in coordination with the Federal Railroad
192	Administration and other public and private entities as
193	necessary, shall develop rules to determine applicable criteria
194	for a reasonable worst-case unplanned release of liquefied
195	natural gas.
196	(4) All reporting requirements are for informational
197	purposes only and may not be used to economically regulate the
198	railroad company.
199	Section 7. Section 341.607, Florida Statutes, is created
200	to read:

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201	341.607 Minimum safety standards for high-speed passenger
202	rail
203	(1) A railroad company operating a high-speed passenger
204	rail system shall comply with all of the federal laws and
205	regulations administered by the Federal Railroad Administration.
206	(2) A railroad company operating a high-speed passenger
207	rail system must install safety technology that has been
208	approved by the Federal Railroad Administration or the
209	department as applicable. Safety technology at a minimum shall
210	include positive train control and remote health monitoring. The
211	railroad company may be subject to civil or criminal penalties
212	for an incident caused by the use of an unapproved safety
213	technology.
214	(3) Before operating a high-speed passenger rail system, a
215	railroad company shall also:
216	(a) Install or realign crossing gates, including those at
217	severely skewed acute-angled locations as identified by either
218	the department or the Federal Railroad Administration, so the
219	gates are parallel to the tracks and in accordance with the most
220	recent edition of the Manual on Uniform Traffic Control Devices
221	published by the Federal Highway Administration and adopted by
222	the state pursuant to s. 316.0745.
223	(b) Equip all automatic public railroad-highway grade
224	crossing warning systems with remote health monitoring
225	technology capable of:

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226	1. Detecting false activations;
227	2. Detecting other crossing signal malfunctions; and
228	3. Notifying the train dispatcher and crossing signal
229	maintenance personnel whenever such a malfunction is detected.
230	(c) Construct and maintain fencing in accordance with s.
231	341.611.
232	Section 8. Section 341.608, Florida Statutes, is created
233	to read:
234	341.608 Maintenance and repair of roadbeds, tracks,
235	culverts, and certain streets and sidewalks
236	(1) A railroad company that constructs or operates a high-
237	speed passenger rail system on tracks that intersect with a
238	public street or highway at grade shall, at its sole cost and
239	expense, construct and thereafter maintain, renew, and repair
240	all railroad roadbed, track, and railroad culverts within the
241	confines of the public street or highway, and the streets or
242	pedestrian grade crossings lying between the rails and for a
243	distance outside the rails of 1 foot beyond the end of the
244	railroad ties.
245	(2) If the railroad company that constructs or operates a
246	high-speed passenger rail system is required to install safety
247	improvements that modify the width of a roadbed, it shall be
248	responsible for ensuring that the impacted roadbed meets the
249	department's transition requirements as set forth in the most
250	recent edition of the department's Design Standards and the

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Manual of Uniform Minimum Standards for Design, Construction and
Maintenance for Streets and Highways.
(3) If a railroad company that constructs or operates a
high-speed passenger rail system enters into a contractual
agreement with a governmental entity that requires the
governmental entity to reimburse a private entity for the
installation or maintenance of the track improvements or
crossing safety improvements necessary to operate a high-speed
passenger rail system, the work to be performed must adhere to
the department's applicable requisition and procurement
procedures.
(4) This section does not impair any existing contractual
agreements between the railroad company operating the high-speed
passenger rail system and a governmental entity within the
state.
Section 9. Section 341.609, Florida Statutes, is created
to read:
341.609 Safety inspections and inspectors
(1) In accordance with the State Rail Safety Participation
Program, which is designed to promote safety in all areas of
railroad operations to reduce deaths, injuries, and damage to
railroad property, the department's railroad inspectors shall be
certified by the Federal Railroad Administration and shall
coordinate their activities with those of federal inspectors in
the state in compliance with 49 C.F.R. part 212 and any other

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276	federal regulations governing state safety participation.
277	(2) The department's railroad inspectors shall report in
278	writing the results of their inspections in the manner and on
279	forms prescribed by the department. These reports shall be made
280	available on the department's website for the public to access.
281	Section 10. Section 341.611, Florida Statutes, is created
282	to read:
283	341.611 Fencing and separation requirements to protect the
284	public
285	(1) The department shall adopt rules that identify
286	standards for conducting field surveys of the rail corridor
287	being used by a high-speed passenger rail system. The field
288	surveys must indicate areas where fencing is necessary for the
289	health, safety, and welfare of the public.
290	(2) At a minimum, the field survey should identify
291	pedestrian traffic generators, such as nearby schools and parks,
292	and signs of current pedestrian traffic that crosses the
293	railroad tracks. The department must hold at least one public
294	meeting in each community where new or substantially modified
295	fencing is proposed before designs and plans for such fencing
296	are finalized.
297	(3) Once it has been determined that a fence is necessary
298	to protect the health, safety, and welfare of the surrounding
299	community, the railroad company operating a high-speed passenger
300	rail system shall construct and maintain the fence on both sides

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301	of its railroad tracks sufficient to prevent intrusion.
302	(4) The fencing must be placed 1 foot inside the edge of
303	the railroad company's right-of-way, except in locations where
304	the railroad intersects with a highway or road.
305	(5) The fencing must be maintained by the railroad company
306	operating a high-speed passenger rail system, unless maintenance
307	is specifically addressed in a separate contract with a property
308	owner or local government.
309	(6) The fence must be at least 4 1/2 feet in height.
310	Ornamental fencing must be used within urban areas. Chain-link
311	fencing may be used in locations outside of urban areas.
312	(7) If a railroad company neglects to construct or
313	maintain a required fence, the railroad company is liable for
314	all damages arising from its failure to construct or maintain
315	such fence unless another entity is responsible for maintenance
316	under subsection (5).
317	Section 11. Section 341.612, Florida Statutes, is created
318	to read:
319	341.612 Operation of a high-speed passenger rail system
320	over the tracks of another railroad companyA railroad company
321	operating a high-speed passenger rail system shall be solely
322	responsible for all rail corridor improvements or upgrades
323	relating to the system's operation and safety. A local
324	government or the state shall not be responsible for any costs
325	associated with the construction and maintenance of the

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326	improvements necessary to operate a high-speed passenger rail
327	system unless it expressly consents in writing.
328	Section 12. Section 341.613, Florida Statutes, is created
329	to read:
330	341.613 Administrative fines
331	(1) In addition to any administrative action authorized by
332	chapter 120 or by other law, the department may impose a fine,
333	which may not exceed \$10,000 for each violation, for a violation
334	of this act or for a violation of any rule adopted pursuant to
335	this act. Notice of intent to impose such fine shall be given by
336	the department to the alleged violator. Each day that a
337	violation continues constitutes a separate violation.
338	(2) In determining the amount of the fine, if any, to be
339	imposed for a violation, the following factors shall be
340	considered:
341	(a) The gravity of the violation, including the
342	probability that death or serious physical or emotional harm to
343	any person will result or has resulted, the severity of the
344	actual or potential harm, and the extent to which this act or
345	department rules were violated;
346	(b) Actions taken by the owner or operator to correct
347	violations; and
348	(c) Any previous violations.
349	(3) All fines collected under this section shall be
350	deposited into the State Transportation Trust Fund.

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351	Section 13. Section 341.614, Florida Statutes, is created
352	to read:
353	341.614 Action to enforce penalties; attorney feesA suit
354	to collect any of the damages, penalties, forfeitures,
355	demurrage, or storage charges provided for in this act may be
356	brought in any court of this state having jurisdiction of the
357	subject matter and parties. If a suit is adjudicated in favor of
358	a plaintiff, the plaintiff shall be permitted to recover
359	reasonable attorney fees and costs.
360	Section 14. Section 341.615, Florida Statutes, is created
361	to read:
362	341.615 Ordinances; speed limitsThis act does not
363	prevent a local government from enacting ordinances regulating
364	the speed limits of railroad traffic due to local safety hazards
365	not statewide in nature and not capable of being adequately
366	encompassed within the national uniform standards.
367	Section 15. This act shall take effect July 1, 2017.